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5	Attorneys for the United States	
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8	IN THE UNITED STATES DISTRICT COURT	
9	EASTERN DISTRICT OF CALIFORNIA	
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11	A.F.P. and J.F.C.,	CASE NO. 1:21-cv-00780-DAD-EPG
12	Plaintiffs,	
13	v.	ANSWER
14	United States of America,	
15	Defendant.	
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The United States answers the Complaint (ECF No. 1) as follows:

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GENERAL ANSWER

- 1. Insofar as allegations relate to or reference the identities, ages, relationships, and nationalities of plaintiffs, those allegations are denied on grounds that defendant lacks information sufficient to form a belief as to their truth because plaintiffs are proceeding pseudonymously. Therefore, any specific admission or denials, in full or in part, of such allegations are qualified by the provision that defendant is answering based on its belief, but lack of certainty, as to the identities of plaintiffs.
- 2. Insofar as specific allegations in the Complaint call for an admission or denial by defendant in circumstances where the United States is not permitted by law to disclose any information it may have regarding those allegations (see, e.g., 8 C.F.R. §§ 208.6(a), 1208.6), defendant denies those allegations in the Specific Answer. Defendant will supplement its Answer upon the execution of privacy waivers from plaintiffs. Defendant initiated the process of procuring such waivers through communications to plaintiffs' counsel on July 18, 2022.

SPECIFIC ANSWERS BY PARAGRAPH

- 1. Defendant admits that, for part of 2018—beginning more than two months after plaintiffs here were separated—the United States implemented a Zero-Tolerance Policy that resulted in the separation of some families that illegally entered the United States at the Mexico border. Defendant denies that it had a policy to separate asylum-seeking parents and children, denies that the purpose of the Zero-Tolerance Policy was to cause families trauma, denies that the government sought to inflict emotional distress and other harms in order to deter parents and children from seeking asylum, and denies that the Zero-Tolerance Policy had or could have had any of those effects on the persons believed to be the plaintiffs in this case, since the policy was not in place at the time of plaintiffs' separation.
- 2. Defendant admits that the tweet by former President Trump exists as quoted. The remaining allegations are denied.
- 3. Defendant admits that the persons believed to be plaintiffs were separated after they entered the United States in January 2018; and that plaintiff AFP was prosecuted in Texas and detained in Texas, Ohio, and Louisiana; and that plaintiff JFC was transferred to New York, where he was provided shelter and care. Defendant denies that it systematically separated asylum-seeking parents and

children and denies that plaintiff JFC was transferred to a detention center in New York. The remaining allegations are also denied. With respect to plaintiffs' subjective reasons for illegally entering the United States, the denial is on grounds that defendant lacks sufficient knowledge or information to form a belief as the allegation's truth.

- 4. Defendant admits that it charged plaintiff AFP with an illegal-entry offense, that he appeared in a court hearing during which he pleaded guilty, that defendant flew plaintiff JFC to New York, and that plaintiffs were separated for more than a year. The remaining allegations are denied.
- 5. Defendant admits that it separated plaintiffs and that plaintiff AFP was subsequently removed from the United States. Defendant denies that AFP was imprisoned in maximum-security prisons and denies that he had or could have had any credible asylum claim, since he had previously been removed. The allegations concerning AFP's subjective beliefs and state of mind are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as their truth. In the absence of privacy waivers, which defendant has requested, defendant is not permitted by law to disclose any information it may have regarding the remaining allegations and on that basis denies them.
- 6. Defendant denies that plaintiff JFC's hearing loss was caused by a fall at a swimming pool or other events in New York. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
- 7. Defendant admits that it reunited plaintiffs in March 2019. The remaining allegations are denied. With respect to the alleged involvement of a human rights organization, the denial is on grounds that Defendant lacks sufficient knowledge or information to form a belief as to the allegation's truth.
 - 8. Defendant denies these allegations.
- 9. This assertion is not a statement of fact but a conclusion of law to which no response is required. To the extent that a response is required, the assertion is denied.
- 10. Defendant denies that plaintiffs suffered extraordinary harms at the hands of the United States government. The remainder of this paragraph is plaintiffs' characterization of this action, to which no response is required.
- 11. This assertion is not a statement of fact but a conclusion of law to which no response is required. To the extent that a response is required, the assertion is denied.

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- 13. Defendant admits these allegations.

Defendant admits these allegations.

- 14. These assertions are not statements of fact but conclusions of law to which no response is required.
- 15. Defendant lacks sufficient knowledge or information to form a belief about plaintiffs' current residence and on that basis denies this allegation.
- 16. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them.
- 17. Defendant admits that the person believed to be plaintiff JFC was fifteen years old at the time of his apprehension and while he was detained by U.S. Customs and Border Protection (CBP), and that he continued to be a minor until he was reunited with his family. Defendant denies that JFC was detained at any time after being transferred to the Department of Health and Human Services Office of Refugee Resettlement (ORR). The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
- 18. In the absence of privacy waivers, which defendant has requested, defendant is not permitted by law to disclose any information it may have regarding the first sentence and on that basis denies those allegations. Defendant lacks knowledge or information sufficient to form a belief about plaintiffs' current residence and on that basis denies that allegation.
- 19. These assertions are not statements of fact but conclusions of law to which no response is required. To the extent that a response is required, the assertions are denied.
- 20. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them.
- 21. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them.
- 22. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them.
- 23. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them

24. Defendant admits that plaintiffs were arrested on January 29, 2018, near Hidalgo, Texas, and that plaintiff AFP told one of the arresting officers that he had entered the United States by crossing the Rio Grande River. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.

- 25. Defendant admits that plaintiffs were transported to the Rio Grande Valley Combined Processing Center (RGV Processing Center), which is a CBP facility, and that plaintiffs were separated there. Defendant denies that they were separated forcibly and denies that RGV Processing Center was a "hielera" or ice box. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
- 26. Defendant admits that on January 31, 2018, the second day following his apprehension, plaintiff AFP was taken to federal district court, where he was charged with illegal entry in violation of 8 U.S.C. § 1325(a), entered a guilty plea, and was convicted. Defendant further admits that the proceedings were conducted primarily in English, in that the presiding judge spoke in English, while everything said in English was translated into Spanish for plaintiff and his statements in Spanish were translated into English for the court, for AFP's counsel, and for the record. Defendant denies that AFP lacked assistance of a court-appointed attorney, that he was not provided legal information about his case, that he was not given a chance to explain his claim, and that he was not fully informed of the nature of the proceeding, the charges against him, and his rights.
- 27. Defendant denies that plaintiff AFP's plea and sentencing hearing was a "charade" and admits that by the time AFP returned to RGV Processing Center, plaintiff JFC had been transferred to ORR's care and legal custody as an unaccompanied minor and transported to New York. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
- 28. Defendant admits that plaintiffs did not see each other for 13 months, 19 days following January 31, 2018. The remaining allegations are denied.
- 29. Defendant denies that plaintiff AFP's prosecution was part of, pursuant to, or caused by Zero-Tolerance Policy. Defendant admits that on April 6, 2018—months after AFP was prosecuted—then-Attorney General Sessions publicly directed federal prosecutors along the United States—Mexico

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border "to the extent practicable, and in consultation with DHS, to adopt immediately a zero-tolerance policy for all offenses referred for prosecution under section 1325(a)," which includes illegal-entry misdemeanors. Defendant further admits that before Zero Tolerance Policy—including when AFP was prosecuted—noncitizens, including those traveling with children, were not uniformly referred for prosecution of illegal-entry misdemeanors, but many such cases were prosecuted when there were aggravating circumstances, such as multiple prior apprehensions for illegal entry. Defendant lacks sufficient knowledge or information to form a belief as to the truth of the remaining allegations and on that basis denies them.

- 30. Defendant lacks sufficient knowledge or information to form a belief as to the truth of this allegation and on that basis denies it.
- 31. Defendant denies that Zero Tolerance Policy served as a pretext or cover for widespread separation of Central American parents and children. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
- 32. Defendant admits that, while Zero Tolerance Policy was in effect, government officials prosecuted some but not all parents who crossed the border illegally; that some convicted parents received a sentence of time served amounting to a few days in jail or immigration custody, while others received longer sentences; that some minors who were apprehended with adults who were prosecuted or referred for prosecution were determined to be unaccompanied and were transferred to the care and legal custody of ORR; and that some of them were flown to other locations and not immediately returned to parents who were convicted and sentenced to time served. Defendant denies as unintelligible the allegation that these facts are consistent with Zero Tolerance Policy and denies that Zero Tolerance Policy had or could have had any effect on plaintiffs, since the policy was not in place at the time of plaintiffs' separation.
- 33. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them.
- 34. Defendant admits that plaintiff AFP was sentenced to time served after pleading guilty to illegal entry; that he never entered the custody of the Bureau of Prisons (BOP); and that, other than the multiple hours during which he was transported to and from the courthouse and waited for and attended

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his plea and sentencing hearing, he was in Department of Homeland Security custody on the day that plaintiff JFC was transported to New York. Defendant denies that AFP was prosecuted under, pursuant to, or as a result of Zero Tolerance Policy; denies that he had or could have had any credible asylum claim, since he had previously been removed; and denies that government employees tricked him into withdrawing any claim. The remaining allegations are also denied.

- 35. Defendant admits that plaintiff AFP's guilty-plea and sentencing hearing on the illegalentry charge took a few hours, that he never entered BOP custody, and that plaintiff JFC was designated
 an unaccompanied minor as a result of AFP's referral for prosecution and resulting prosecution.

 Defendant denies that CBP and U.S. Immigration and Customs Enforcement (ICE) "used" AFP's
 federal court proceedings and prison sentence to designate JFC an unaccompanied minor and denies that
 ICE had any role in the designation.
- 36. Defendant denies as unintelligible the allegations that ICE and CBP "treated J.F.C. as if he were legally in the custody of [ORR]" and that ICE and CBP "made that determination." Defendant admits that plaintiffs entered the country together and that both were in immigration custody at the RGV Processing Center from January 29 to January 31, 2018. The remaining allegations are denied.
- 37. Defendant denies that there was no reason to send plaintiff JFC to a charitable organization in New York that provided him housing and care under a cooperative agreement with ORR. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
- 38. Defendant admits that CBP detained plaintiff AFP at RGV Processing Center for parts of three days. The remaining allegations are denied. With respect to what words were used by detainees to refer to the RGV Processing Center, the denial is on grounds that defendant lacks sufficient knowledge or information to form a belief as the allegations' truth.
 - 39. Defendant denies these allegations.
- 40. Defendant denies the allegations of this paragraph concerning conditions of confinement and plaintiff AFP's treatment by Border Patrol agents. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
 - 41. Defendant admits that after plaintiffs were separated, plaintiff AFP was transferred to

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ICE custody and detained in Port Isabel, Texas before being transferred to the Rio Grande Detention Facility in Laredo, Texas.

- 42. Defendant admits that plaintiff AFP was able to contact JFC on multiple occasions while AFP was detained at the Rio Grande Detention Facility and denies that AFP's legal process with respect to removal from the United States never came. The remaining allegations are also denied.
- 43. Defendant denies these allegations. With respect to the allegation that men tried to drink from sinks, the denial is on grounds that defendant lacks sufficient knowledge or information to form a belief as to its truth.
- 44. Defendant lacks sufficient knowledge or information about activities at the Rio Grande Detention Facility, which is operated by a contractor, to form a belief as to the truth of these allegations and on that basis denies them.
- 45. Defendant denies that plaintiff AFP had to wait thirty days before getting any information about his case or being interviewed. Defendant lacks sufficient knowledge or information about the conduct of contractor employees to form a belief as to the truth of the remaining allegations and on that basis denies them.
- 46. Defendant admits that plaintiff AFP was permitted to speak to his son on the phone and denies that immigration officers refused to permit him to do so following their initial phone call. Defendant admits that AFP declared that he was on a hunger strike. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
- 47. Defendant denies that CBP officers subjected plaintiff AFP to emotional abuse or taunting. Defendant lacks sufficient knowledge or information to form a belief as to the truth of the remaining allegations and on that basis denies them.
- 48. In the absence of privacy waivers, which defendant has requested, defendant is not permitted by law to disclose any information it may have regarding these allegations and on that basis denies them.
- 49. In the absence of privacy waivers, which defendant has requested, defendant is not permitted by law to disclose any information it may have regarding the first clause of the first sentence

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and on that basis denies those allegations. Defendant lacks sufficient knowledge or information about the conduct of contractor employees to form a belief as to the truth of the remaining allegations and on that basis denies them.

- 50. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them.
- 51. Defendant denies that CBP officers confused or misinformed AFP or acted as accomplices to a "fake lawyer." In the absence of privacy waivers, which defendant has requested, defendant is not permitted by law to disclose any information it may have regarding the remaining allegations and on that basis denies them.
- 52. In the absence of privacy waivers, which defendant has requested, defendant is not permitted by law to disclose any information it may have regarding these allegations and on that basis denies them.
- 53. Defendant admits that plaintiff AFP was placed in a detention facility in Ohio for approximately 15 days. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
- 54. Defendant admits that plaintiff AFP was transferred to a detention facility in Louisiana. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
- 55. Defendant denies that plaintiff AFP remained in detention centers until May 13, 2018, but admits that he was removed to Honduras on May 11, 2018. The remaining assertions are not statements of fact but conclusions of law to which no response is required. To the extent that a response is required, the assertions are denied.
- 56. Defendant admits that plaintiff AFP reentered the United States via the port of entry at Calexico, California. The remaining allegations are denied on grounds that defendant lacks knowledge or information sufficient to form a belief as to their truth.
- 57. Defendant admits that plaintiff AFP was placed on a GPS monitor for approximately seven months. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.

reentered the United States. The remaining allegations are denied.

Defendant admits that plaintiffs were reunited approximately one week after AFP

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- 59. Defendant denies that plaintiff JFC was subjected to inhumane treatment at RGV Processing Center, admits that he was provided a hot meal within five hours after arriving there, and denies all other allegations concerning the conditions there. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.
- 60. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them.
- 61. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them.
- 62. Defendant admits that on January 31, 2018, plaintiff JFC was transferred to ORR's legal custody and placed the same day with Children's Village Center, a charitable organization which provided him housing and care on its open residential campus in New York, pursuant to a cooperative agreement with ORR. Defendant denies that JFC was ever detained by ORR or taken to any detention center in New York. The remaining assertions are not statements of fact but conclusions of law that require no response. To the extent that a response is required, the assertions are denied.
- 63. These assertions are not statements of fact but conclusions of law to which no response is required. To the extent that a response is required, the assertions are denied.
 - 64. Defendant denies these allegations.
 - 65. Defendant denies these allegations.
- 66. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them.
- 67. Defendant lacks sufficient knowledge or information to form a belief as to the truth of these allegations and on that basis denies them.
 - 68. Defendant denies these allegations.
- 69. Defendant denies that a lack of contact with plaintiff AFP traumatized plaintiff JFC. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth.

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70. Defendant lacks sufficient knowledge or information to form a belief as to the truth of 1 2 this allegation and that basis denies it. 71. 3 Defendant denies these allegations. 72. 4 Defendant denies that Children's Village staff never took plaintiff JFC to the doctor. The 5 remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth. 6 73. 7 Defendant denies these allegations. 8 74. Defendant denies these allegations. 9 75. Defendant denies these allegations. 10 76. Defendant denies that officers abused plaintiff AFP or that he suffers emotionally from 11 such abuse. The remaining allegations are denied on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth. 12 13 77. Defendant denies these allegations. 14 78. Defendant denies these allegations. With respect to the allegations that plaintiff JFC has 15 various conditions, the denial is on grounds that defendant lacks sufficient knowledge or information to form a belief as to their truth. 16 17 79. The first sentence is not a statement of fact but a conclusion of law to which no response 18 is required. To the extent that a response is required, the sentence is denied. The remaining allegations 19 are also denied. 80. 20 Defendant denies these allegations. 21 81. These assertions are not statements of facts but conclusions of law to which no response 22 is required. To the extent that a response is required, the assertions are denied. 82. 23 This paragraph merely incorporates allegations answered above. No further response is required. 24 25 83. Defendant denies this allegation. 26 84. Defendant denies this allegation. 27 85. Defendant denies this allegation. 28 86.

This assertion is not a statement of fact but a conclusion of law to which no response is

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required. To the extent that a response is required, the assertion is denied. 1 2 87. This paragraph merely incorporates allegations answered above. No further response is required. 3 88. 4 Defendant denies this allegation. 89. 5 Defendant denies this allegation. 90. 6 Defendant denies this allegation. 7 91. This assertion is not a statement of fact but a conclusion of law to which no response is 8 required. To the extent that a response is required, the assertion is denied. 9 92. This paragraph merely incorporates allegations answered above. No further response is required. 10 11 93. This assertion is not a statement of fact but a conclusion of law to which no response is 12 required. To the extent that a response is required, the assertion is denied. 13 94. Defendant denies this allegation. 14 95. Defendant denies this allegation. 15 96. This assertion is not a statement of fact but a conclusion of law to which no response is required. To the extent that a response is required, the assertion is denied. 16 97. 17 This paragraph merely incorporates allegations answered above. No further response is 18 required. 19 98. This assertion is not a statement of fact but a conclusion of law to which no response is 20 required. To the extent that a response is required, the assertion is denied. 99. 21 Defendant denies this allegation. 22 100. Defendant denies this allegation. 23 101. This assertion is not a statement of fact but a conclusion of law to which no response is 24 required. To the extent that a response is required, the assertion is denied. 25 26 27 28

Answer 11

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AFFIRMATIVE AND OTHER DEFENSES

- 1. The Court lacks subject matter jurisdiction over plaintiffs' claims.
- 2. Plaintiffs' claims are barred to the extent that they are based on the exercise or performance or failure to exercise or perform a discretionary function or duty. 28 U.S.C. § 2680(a).
- 3. Plaintiffs' claims are barred to the extent that they are based on the execution of federal statutes or regulations. 28 U.S.C. § 2680(a).
 - 4. Plaintiffs have failed to state a claim on which relief may be granted in whole or in part.
 - 5. The United States, through employees, did not owe a legal duty to plaintiffs.
 - 6. The United States, through employees, did not breach a legal duty owed to plaintiffs.
- 7. The United States has waived its sovereign immunity only for the actions of "employees of the government" as defined in 28 U.S.C. § 2671.
- 8. Acts or omission of the United States, through employees, were not the proximate cause of injury to plaintiffs.
- 9. In the event that the United States is found to have been negligent or otherwise wrongful, which negligence or wrongful conduct is denied, the superseding and intervening negligence or wrongful conduct of third parties, for which the United States cannot be held liable, broke any causal connection between the United States' negligence or wrongful conduct and plaintiffs' alleged injuries, cutting off the legal effect of the United States' negligence or wrongful conduct.
 - 10. Plaintiffs' recovery of damages, if any, is limited by federal and applicable state law.
- 11. Plaintiffs' recovery against the United States, if any, is limited to the amount stated in timely and properly presented administrative claims. 28 U.S.C. § 2675(b). To the extent that plaintiffs have not timely or properly presented administrative tort claims, or seek relief different from, or in excess of, that set forth in a timely and properly filed administrative tort claim, plaintiffs have not exhausted their administrative remedies.
- 12. Plaintiffs may not recover punitive damages, non-monetary damages, or pre-judgment interest under the Federal Tort Claims Act. 28 U.S.C. § 2674.
- 13. In the event that the Court enters a money judgment against the United States, plaintiffs are entitled to post-judgment interest only in accordance with the provisions of 28 U.S.C. § 1961(b) and

31 U.S.C. § 1304(b).

- 14. Plaintiffs' claims are barred by an exception to or limitation of the United States' waiver of sovereign immunity.
- 15. Under the FTCA, the United States only may be held liable in the same manner and to the same extent as a private individual under like circumstances. 28 U.S.C. § 2674.
- 16. To the extent that there are persons who were comparatively at fault, whether or not they are currently parties to this lawsuit, principles of comparative fault apply, and liability must be apportioned or any judgment reduced as set forth under applicable state law.
 - 17. Plaintiffs' claims are barred or diminished by their failure to mitigate damages.
- 18. Plaintiffs' claims are barred to the extent that they are based on misrepresentations. 28 U.S.C. § 2680(h).
- 19. The United States specifically reserves the right to raise additional affirmative defenses which become evident through discovery, and to amend its Answer to raise any affirmative defense including, but not limited to, those identified by Fed. R. Civ. P. 8(c)—not currently known and/or which it may through discovery learn may be applicable.

PRAYER FOR RELIEF

WHEREFORE, defendant prays that:

- Plaintiffs take nothing by their Complaint; 1.
- 2. The Complaint be dismissed with prejudice;
- 3. Judgment be entered in favor of defendant;
- 4. Defendant be awarded its costs of suit; and
- 5. The Court award such other and further relief as it may deem proper.

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Respectfully submitted, Dated: July 26, 2022 PHILLIP A. TALBERT United States Attorney By: DAVID T. SHELLEDY Assistant U.S. Attorney Civil Division Chief

Answer 14