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6	LIMITED STATES	DISTRICT COLIDT		
7	UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON AT TACOMA			
8	ATTA	ACOMA 		
9	Karen Esteffany MADRIGALES VASQUEZ; Jonathan Hidelberto ZETINO			
10	AGUIRRE; S.Z.M.; and T.Z.M., Plaintiffs,			
11	V.	Case No. 3:23-cv-5397		
12	UNITED STATES OF AMERICA,			
13	Defendant.	COMPLAINT		
14				
15	INTRODUCTION			
16	Plaintiffs are a family of asylum seekers—two minor children and their parents-			
17	who fled Guatemala and came to the United States in search of protection from persecution.			
18	2. After a long and arduous journey on foot and by bus, Plaintiffs arrived in the U.S.			
19	on February 21, 2021. Upon their arrival, federal immigration officers arrested them and then			
20	dropped them off under an international border bridge in or near McAllen, Texas, where			
21	hundreds of other migrants were similarly being held.			
22	3. During the initial registration at the site, Plaintiffs indicated to the immigration			
23	officers that they had come to the United States to apply for asylum. But instead of treating			
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Plaintiffs with respect and care—especially given their particularly vulnerable status— Defendant's employees detained them under the bridge in wholly inhumane and unsafe conditions that violated their basic rights and sense of dignity as human beings.

- 4. During their detention, Plaintiffs lacked adequate access to even the most basic necessities, including food, clothing, shelter, and medical care. They were exposed to the elements at all times and forced to live and sleep on the bare dirt ground, with hardly any protection from the frigid weather during the nights. When one of the adult Plaintiffs became ill and sought medical attention, she was denied medical care.
- 5. Moreover, Defendant's employees put Plaintiffs at an unreasonable risk of contracting COVID-19, at a time when a vast majority of the population in the United States and throughout the world remained unvaccinated. Inside the holding area, Plaintiffs had no access to running water or essential hygiene items like soap, and social distancing was simply impossible because the site was extremely overcrowded.
- 6. Defendant's employees detained Plaintiffs in these inhumane and unsafe conditions for three days. During that time, they refused to provide Plaintiffs with any explanation regarding their situation, why they were detained, or what would happen to them.
- 7. Upon information and belief, Plaintiffs' detention under the bridge occurred pursuant to a federal policy or practice of holding recent entrants under a border bridge to facilitate and expedite their potential expulsion.
- 8. As a direct result of Defendant's employees' unlawful conduct, Plaintiffs suffered severe physical, mental, and psychological harms. Due to the harsh conditions in the holding area under the bridge, Plaintiffs experienced significant physical pain and discomfort, and they constantly felt cold, sore, famished, and exhausted. In particular, S.Z.M. and T.Z.M.—the two

VENUE

15. Venue is proper in the Western District of Washington because Plaintiffs reside in this district. *See id.* § 1402(b).

PARTIES

- 16. Plaintiff Karen Esteffany Madrigales Vasquez is a citizen of Guatemala who resides in Tacoma, Washington. Fearing persecution and torture, she fled Guatemala with her husband and two minor children, and sought refuge in the United States.
- 17. Plaintiff Jonathan Hidelberto Zetino Aguirre is a citizen of Guatemala who resides in Tacoma, Washington. Fearing persecution and torture, he fled Guatemala with his wife and two minor children, and sought refuge in the United States.
- 18. Plaintiff S.Z.M. is a citizen of Guatemala who resides in Tacoma, Washington. She fled Guatemala and came to the United States with her parents and brother. S.Z.M. was nine years old at the time of the tortious conduct alleged in this complaint, and was a minor at all times during which Defendant's employees detained her.
- 19. Plaintiff T.Z.M. is a citizen of Guatemala who resides in Tacoma, Washington. He fled Guatemala and came to the United States with his parents and sister. T.Z.M. was three years old at the time of the tortious conduct alleged in this complaint, and was a minor at all times during which Defendant's employees detained him.
- 20. The United States of America has waived sovereign immunity as to claims brought under the FTCA, and is properly named as a defendant to each of Plaintiffs' claims under the Act. *See id.* §§ 1346(b), 2679(a).

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FACTUAL ALLEGATIONS

Defendant's Employees Subjected Plaintiffs to Inhumane and Unsafe Detention Conditions When They Entered the United States to Seek Asylum.

- 21. Plaintiffs are a family of four who fled Guatemala to escape persecution, and who came to the United States to seek asylum.
- 22. After a long, arduous journey that spanned weeks, Plaintiffs entered the United States on February 21, 2021, arriving in Texas.
- 23. Shortly after crossing the border, they encountered U.S. Customs and Border Protection (CBP) officers, who asked for their names and identification documents. The officers then instructed Plaintiffs to get into a Border Patrol vehicle.
- 24. Immigration officers then delivered Plaintiffs to an international border bridge in or near McAllen, Texas. Plaintiffs were escorted from the vehicle to an area under the bridge and instructed to wait there. They were given no explanation about what was happening or why they were forced to wait under the bridge. Plaintiffs arrived under the bridge on the evening of February 21.
- 25. Under the bridge, CBP had set up a makeshift detention and processing site—a fenced area where hundreds of migrants were being held.
- 26. When they first arrived at the site, Plaintiffs were instructed to queue in a long line for registration and processing. Due to the large number of people waiting to be processed, they had to stand in line all night.
- 27. During the registration and processing, immigration officers took Plaintiffs' photographs and fingerprints. Plaintiffs indicated that they wanted to apply for asylum, but the officers did not ask any questions and merely told them to go back outside and wait.

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¹ See Nat'l Weather Serv., Climatological Data for McAllen, TX – Feb. 2021, https://www.weather.gov/wrh/Climate?wfo=bro (choose "McAllen, TX" for location; then set date to "2021-02"; then click "Go").

- 35. Moreover, Plaintiffs were deprived of adequate food, receiving only one or two meals a day. As a result, they often went without food for many hours, and constantly felt weak from hunger.
- 36. This, too, violated CBP's internal policies. The NSTEDS requires that adult detainees be "provided with food at regularly scheduled meal times," and "with snacks between regularly scheduled meal times." *Id.* Ex. B, at 18. Similarly, the HRSTCP states: "Detainees will be provided snacks and juice every four hours." *Id.* Ex. A, at 8. The fact that the number of meals Plaintiffs received each day varied between one and two, indicates that they were not provided with food "at regularly scheduled meal times." *Id.* Ex. B, at 18. They also did not receive snacks and juice every four hours.
- 37. CBP's policies impose more stringent requirements for the provision of food to juveniles. For instance, the NSTEDS requires that juveniles be provided with a meal every six hours, at regularly scheduled meal times. *Id.* Ex. B, at 22. "At least two of those meals" must be "hot." *Id.* Moreover, juveniles "must have regular access to snacks, milk, and juice." *Id.* The HRSTCP imposes the same requirements. *See id.* Ex. A, at 8.
- 38. Defendant's employees plainly failed to abide by these requirements, as S.Z.M. and T.Z.M. received only one or two meals a day, and no other food. They were never offered any snacks, milk, or juice, as required by CBP policies.
- 39. Plaintiffs were also denied access to adequate sanitation facilities and basic hygiene items.
- 40. There were only about four portable toilets for the hundreds of people there, and Plaintiffs often had to wait for a very long time to use them.

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³ Based on the available information on the timing and approximate location of their detention, it appears likely that Plaintiffs were held at this site.

protection from the cold weather. These harsh conditions were especially difficult to bear for 2 S.Z.M. and T.Z.M., who spent much of the time crying. 64. 3 Furthermore, while Ms. Madrigales Vasquez reported feeling ill and sought medical attention, Defendant's employees failed to provide her with any medical care. As a 4 5 result, she suffered additional physical pain and discomfort due to her symptoms. 6 65. At the time of their arrival in the United States, Plaintiffs had already been feeling 7 weak, sore, fatigued, malnourished, and dehydrated from weeks of traveling on foot and by bus. 8 66. The inhumane conditions of their detention significantly exacerbated their physical suffering. 9 67. 10 Moreover, Defendant's employees put Plaintiffs at an unreasonable risk of contracting COVID-19, a deadly virus that has killed more than a million people in this country alone.5 12 68. 13 Even though regular handwashing or sanitizing was widely accepted and recommended as a crucial tool for preventing COVID-19 transmission, ⁶ Defendant's employees 15 failed to provide Plaintiffs with any soap or hand sanitizer, or even running water. 16 17 ⁵ See Ctrs. for Disease Control & Prevention, COVID Data Tracker, https://covid.cdc.gov/covid-datatracker/#datatracker-home (last visited Apr. 19, 2023). 19 ⁶ See, e.g., Ctrs. for Disease Control & Prevention, How to Protect Yourself & Others (July 26, 2021), https://www.cdc.gov/coronavirus/2019-ncov/prevent-getting-sick/prevention.html [https://public4. pagefreezer.com/content/CDC%20Covid%20Pages/30-07-2021T14:07/https://www.cdc.gov/coronavirus/ 2019-ncov/prevent-getting-sick/prevention.html] ("Wash your hands often with soap and water for at least 20 seconds especially after you have been in a public place[] . . . "); see also Ctrs. for Disease Control & Prevention, Interim Guidance on Management of Coronavirus Disease 2019 (COVID-19) in Correctional and Detention Facilities (June 9, 2021), https://www.cdc.gov/coronavirus/2019-ncov/ 22 community/correction-detention/guidance-correctional-detention.html [https://public4.pagefreezer.com/ content/CDC%20Covid%20Pages/30-07-2021T14:07/https://www.cdc.gov/coronavirus/2019ncov/community/correction-detention/guidance-correctional-detention.html] (recommending that detention facilities provide detainees "no-cost access" to soap, running water, and hand sanitizer).

- 76. Thus, Defendant and its employees had an "affirmative duty" to ensure conditions of reasonable health and safety, and "to provide for [Plaintiffs'] basic human needs." *DeShaney* v. Winnebago Cnty. Dept. of Soc. Servs., 489 U.S. 189, 199–200 (1989).
- 77. Here, Defendant's employees plainly fell short of this duty. They failed to provide for Plaintiffs' basic needs—including adequate food, shelter, clothing, and medical care—or to ensure Plaintiffs' reasonable health and safety from the COVID-19 pandemic.
 - 78. Thus, their conduct violated Plaintiffs' due-process rights. See id.
- 79. Moreover, the Due Process Clause forbids punishment of civil detainees. *See Bell v. Wolfish*, 441 U.S. 520, 535 n.16 (1979). A condition of detention is unconstitutionally punitive if the harm it causes "significantly exceed[s], or [is] independent of, the inherent discomforts of confinement." *Demery v. Arpaio*, 378 F.3d 1020, 1030 (9th Cir. 2004). Punitive intent may be inferred where the condition bears no reasonable relation to, or is an excessive means of pursuing, a legitimate government objective. *See Doe v. Kelly*, 878 F.3d 710, 714, 720 (2017).
- 80. Here, the inhumane and unsafe conditions of Plaintiffs' detention were unconstitutionally punitive. Defendant's employees deprived Plaintiffs of basic human necessities like adequate food and shelter without any legitimate government purpose, and the harms Plaintiffs suffered "significantly exceed[ed], or [were] independent of, the inherent discomforts of confinement." *Demery*, 378 F.3d at 1030.
- 81. As a result of being detained in such inhumane conditions that compromised their sense of safety and dignity, Plaintiffs also suffered significant mental and psychological harms.
- 82. During their detention, Plaintiffs had no idea why they were being detained, how long they would be kept in the harsh and unsafe conditions under the bridge, or what was going

1	to happen to them, as Defendant's employees refused to provide them with any information		
2	about the situation.		
3	83. While detained under the bridge, Plaintiffs asked the officers what was going to		
4	happen to them and what the procedure was for detaining and processing them. But they never		
5	received any answer.		
6	84. Furthermore, even though Plaintiffs had expressed their intent to apply for asylum		
7	during their registration on the first day, Defendant's employees did not provide any indication		
8	as to whether they would ever get the opportunity to pursue protection.		
9	85. This uncertainty left Plaintiffs feeling extremely scared, anxious, and worried.		
10	86. As a lasting effect of their psychological trauma, Plaintiffs experienced flashbacks		
11	of their time under the bridge for weeks after their release. To this date, minor Plaintiffs S.Z.M.		
12	and T.Z.M. still describe their experience under the bridge with terror, whenever their memory i		
13	triggered.		
14	87. As a result of the tortious conduct of Defendant's employees, Plaintiffs suffered		
15	risks and actual, foreseeable harms to their physical and mental health.		
16	88. Defendant is therefore liable to Plaintiffs under the FTCA.		
17	CLAIMS FOR RELIEF		
18	I. Intentional Infliction of Emotional Distress		
19	89. All the foregoing allegations are repeated and realleged as though fully set forth		
20	herein.		
21	90. Defendant's employees acted intentionally and/or recklessly in detaining		
22	Plaintiffs under an international border bridge and subjecting them to inhumane and unsafe		
23	conditions for multiple days.		

1	91.	Defendant's employees engaged in conduct that was extreme and outrageous.
2	92.	Defendant's employees engaged in conduct that caused Plaintiffs severe physical
3	emotional, an	d psychological harm.
4	93.	This tortious conduct violated CBP's internal policies as well as Plaintiffs'
5	constitutional	rights under the Due Process Clause of the Fifth Amendment.
6	94.	Under the FTCA, Defendant is liable to Plaintiffs for intentional infliction of
7	emotional dis	tress.
8		II. Negligence
9	95.	All the foregoing allegations are repeated and realleged as though fully set forth
10	herein.	
11	96.	Defendant's employees owed a duty to Plaintiffs to act with ordinary care and
12	prudence so a	s not to cause foreseeable harm or injury to them while they were in government
13	custody.	
14	97.	Defendant's employees failed to act with ordinary care and thereby breached
15	their duty of o	care owed to Plaintiffs.
16	98.	As a direct and proximate result of the conduct described in this complaint,
17	Plaintiffs suff	Pered substantial damages.
18	99.	The tortious conduct of Defendant's employees violated CBP's internal policies
19	as well as Pla	intiffs' constitutional rights under the Due Process Clause of the Fifth Amendment
20	100.	Under the FTCA, Defendant is liable to Plaintiffs for negligence.
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1 PRAYER FOR RELIEF 2 WHEREFORE, Plaintiffs pray for judgment as follows: 3 Compensatory damages in the total amount of \$400,000 for harm to Plaintiffs a. 4 resulting from Defendant's conduct (\$100,000 for each Plaintiff); 5 b. Such other and further relief as the Court deems just and appropriate, including all equitable relief to which Plaintiffs are entitled. 6 7 8 Dated: May 2, 2023 Respectfully submitted, 9 s/ Matt Adams Matt Adams, WSBA No. 28287 matt@nwirp.org 10 11 s/ Michael Ki Hoon Hur Michael Ki Hoon Hur, WSBA No. 59084 michael@nwirp.org 12 s/ Aaron Korthuis 13 Aaron Korthuis, WSBA No. 53974 aaron@nwirp.org 14 s/ Glenda M. Aldana Madrid 15 Glenda M. Aldana Madrid, WSBA No. 46987 glenda@nwirp.org 16 NORTHWEST IMMIGRANT RIGHTS PROJECT 17 615 Second Avenue, Suite 400 Seattle, WA 98104 18 Tel. (206) 957-8611 19 20 21 22 23